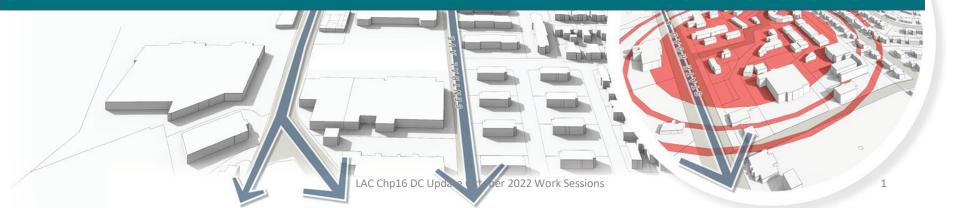


#### **DEVELOPMENT CODE UPDATE**

Module 3 Administration and Enforcement

Joint Council Planning and Zoning Commission Workshop October 2022





# Workshop Agenda

- Module 3: Administration and Enforcement Including new procedures related to WTFs
- Module 1: Zone Districts and Use Regulation,
   Including dimensional standards and district standards from M2, and new content like WTFs, ADUs
- Module 2: Development Standards



# Module 3 Session Agenda

- Overview of code language in Module 3
- Open Conversation ask questions when they arise
- Remain on mute when not speaking

#### Goal of today's session is to determine:

- Sections that don't warrant changes
- Allow tabling discussions on content that may warrant changes or elimination for later through a Parking Lot



## **Module 3 Table of Contents**

# Review and Decision-Making Bodies

Defines the authority and responsibility of each body.

#### **Procedures**

Outlines general procedures and provides a guide to the development process in the Procedures Summary Table

PART 16-5. ADMINISTRATION AND ENFORCEMENT	144
Section 16-5-1 Review and Decision-Making Bodies	144
5-1(A) Community development department / Community Development Director	144
5-1(A)(I) Authority	144
5-1(A)(II) Responsibilities	144
5-1(B) Planning and Zoning Commission	145
5-1(B)(I) Authority	145
5-1(B)(II) Responsibilities	145
5-1(C) County Council	147
5-1(C)(I) Authority	
5-1(C)(II) Responsibilities	147
Section 16-5-2 Procedures	148
5-2(A) Procedures Summary Table	148
5-2(B) Common Procedures	150
5-2(B)(I) Code Interpretations	150
5-2(B)(II) Meeting Requirements	151
5-2(B)(III) Notifications	152
5-2(B)(IV) Application Submittal Requirements	153
5-2(B)(V) Public Hearing Procedures	154
5-2(B)(VI) Appeals	159
5-2(B)(VII) Calculation of Time Periods	162
5-2(B)(VIII) Permit and Approval Expirations	162
5-2(B)(IX) Extensions of Period of Validity	163
Section 16-5-3 Specific Development Procedures	165
5-3(A) Administrative Decisions	
5-3(A)(I) Administrative Deviations	165



## **Module 3 Table of Contents**

# Specific Development Procedures

Describes the applicability, procedures, and decision criteria for each type of development application.

#### **Nonconformities**

Outlines the applicability and procedures for nonconforming uses, lots, structures, and site features

Section 16-5-3 Specific Development Procedures	16
5-3(A) Administrative Decisions	
5-3(A)(I) Administrative Deviations	16
5-3(A)(II) Accessory Structure Permit	16
5-3(A)(III) Encroachment Permit	
5-3(A)(IV) Fence/Wall Permit	
5-3(A)(V) Minor Historic Property Alteration Certificate	
5-3(A)(VI) Minor Development Plan Amendments	17
5-3(A)(VII) Minor Site Plan Amendments	
5-3(A)(VIII) Sign Permit	
5-3(A)(IX) Special Event Permit	
5-3(A)(X) Summary Plat	
5-3(A)(XI) Temporary Use Permit	
5-3(A)(XII) Wireless Telecommunication Facilities Permit	
5-3(B) Quasi-Judicial Decisions	
5-3(B)(I) Subdivision (Preliminary and Final Plats)	
5-3(B)(II) Conditional Use Permit	
5-3(B)(III) Major Historic Property Alteration Certificate	
5-3(B)(IV) Variances	
5-3(B)(V) Minor Zone Map Amendment	
5-3(B)(VI) Site Plan Adoption Or Major Amendment	
5-3(B)(VII) Development Plan Adoption or Major Amendment	
5-3(C) Legislative Decisions	
5-3(C)(I) Comprehensive Plan Adoption or Amendment	
5-3(C)(II) Adoption or Amendment of a Master Plan	
5-3(C)(III) Text Amendment	
5-3(C)(IV) Major Zone Map Amendment	20
Section 16-5-4 Nonconformities	
5-4(A) Purpose	
5-4(B) Applicability	
5-4(C) Authority To Continue	
5-4(D) Maintenance and Minor Repair	
5-4(E) Nonconforming Lots	
5-4(F) Nonconforming Uses	
5-4(F)(I) Limitation on Continuation on Nonconforming Uses	
5-4(F)(II) Discontinuance of Nonconforming Use	
5-4(G) Nonconforming Structures	
5-4(H) Nonconforming Site Features	
5-4(H)(I) Applicability	
5-4(H)(II) Authority to Continue	20



## **Module 3 Table of Contents**

### **Construction Improvements**

Describes processes and requirements for public and private construction improvements

# Violations, Enforcement, and Penalties

Describes the County's authority to enforce and enforcement procedures

Section 16-5-5 Construction Improvements	210
5-5(A) Construction Phasing Plan	
5-5(B) Notification.	210
5-5(C) Beginning of Construction	210
5-5(D) Developments with Public Improvements	210
5-5(E) Developments with Private Improvements	210
5-5(F) Escrow Agreement.	211
5-5(G) Responsibility for Maintenance	211
5-5(H) Acceptance	217
5-5(I) Monuments	217
5-5(J) General Construction Standards	213
Section 16-5-6 Violations, Enforcement, and Penalties	214
5-6(A) Purpose	214
5-6(A) Purpose	214
5-6(C) Review of Zoning Compliance	214
5-6(D) Enforcement Procedures	214
5-6(E) Penalty For Violation Of Code	214

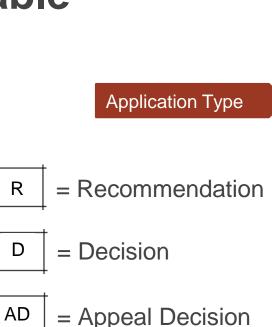
# Crosswalk

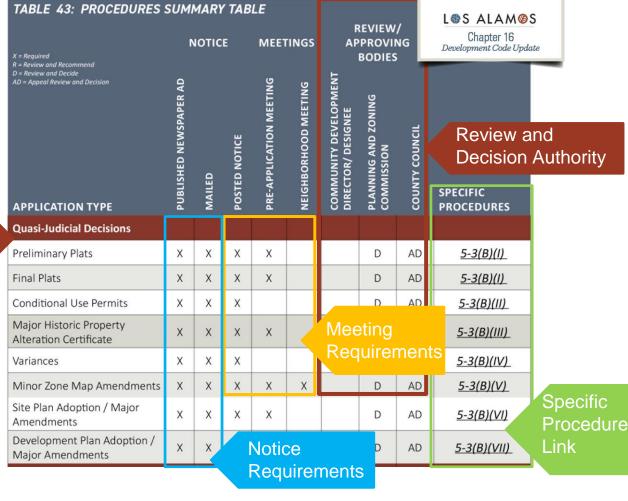
Existing Code Section	Corresponding Revised Code Section
ARTICLE I IN GENERAL	PART 16-1 GOVERNING PROVISIONS
Sec 16-1. – Title.	Section 16-1-1 Title
Sec. 16-2 Authority.	Section 16-1-2 Authority
Sec. 16-3 Jurisdiction.	Section 16-1-3 Applicability and Jurisdiction
Sec. 16-4 Purpose and scope.	Section 16-1-4 Purpose
Sec. 16-5 Comprehensive or master plan.	Section 16-1-5 Relation to Comprehensive Plan
Sec. 16-6 Zoning and subdivision purpose and authority.	Section 16-1-6 Zoning and Subdivision Purpose and Authority
Sec. 16-7 Application of provisions.	Section 16-1-3 Applicability and Jurisdiction
Sec. 16-8 Construction approved prior to chapter adoption.	Section 16-1-10 Transitions from Previous Regulations
Sec. 16-9 Definitions and rules.	Part 16-6 Definitions
ARTICLE II ADMINISTRATION AND ENFORCEMENT	PART 16-5 ADMINISTRATION AND ENFORCEMENT
Sec. 16-51 Community development director.	5-1(A) Community Development Department / Community Development Director
Sec. 16-52 Board of adjustment.	Removed
Sec. 16-53 Planning and zoning commission.	5-1(B) Planning and Zoning Commission
Sec. 16-54 Interdepartmental review committee (IDRC).	Removed
DIVISION 3 ENFORCEMENT	PART 16-5 ADMINISTRATION AND ENFORCEMENT
Sec. 16-81 Purpose of division.	Part 16-5 Administration and Enforcement
Sec. 16-82 Responsibilities of community development director.	5-1(A)(II) Responsibilities
Sec. 16-83 Review of zoning compliance.	
Sec. 16-84 Filing of complaints.	5-6(D) Enforcement Procedures
Sec. 16-85 Penalty for violation of chapter	5-6(E) Penalty for Violation Of Code
ARTICLE III General Application Requirements	5-2(B)(IV) Application Submittal Requirements
Sec. 16-121 Purpose of article.	
Sec. 16-122 Application requirements.	5-2(B)(IV) Application Submittal Requirements and Section 16- 5-3 Specific Development Procedures
ARTICLE IV REVIEW CRITERIA	Section 16-5-3 Specific Development Procedures
Sec. 16-151 Purpose of article.	
Sec. 16-152 Site plan required.	5-3(B)(VI)(1) Applicability [for site plans]
Sec. 16-152A Site plan review criteria.	5-3(B)(VI)(4) Decision Criteria [for site plans]
Sec. 16-153 Subdivision review criteria.	5-3(B)(I)(3) Decision Criteria [for subdivisions]
Sec. 16-154 Summary plat review criteria.	5-3(A)(X)(3) Decision Criteria [for subdivisions]
Sec. 16-155 Amendment to the official zoning map review	5-3(C)(IV)(3) Decision Criteria [for minor zone amendments] and
criteria.	5-3(B)(V)(3) Decision Criteria [for major zone amendments]
Sec. 16-156 Special use permit review criteria.	5-3(B)(II)(3) Decision Criteria [for conditional use permits]
Sec. 16-157 Waiver review criteria.	5-3(B)(IV)(3) Decision Criteria [for text variances]
Sec. 16-158 Amendment to text.	5-3(C)(III)(3) Decision Criteria [for text amendments]
Sec. 16-159 Special plan (SP) district review criteria.	5-3(C)(IV)(3) Decision Criteria [for planned development overlay]
Sec. 16-160 Development plan and development plan	5-3(B)(VII)(3) Decision Criteria [for development plans
amendment review criteria.	amendments or adoption]
Sec. 16-161 Comprehensive plan amendment review criteria.	5-3(C)(I)(3) Decision Criteria [for comp plan amendments or adoption]
ARTICLE V PUBLIC NOTICE	5-2(B)(III) Notifications
Sec. 16-191 Purpose.	5-2(B)(III)(1) Purpose
Sec. 16-192 Planning and zoning commission public hearing	5-2(B)(III)(2) Required Notice and 5-2(B)(V) Public Hearing
requirements.	Procedures
Sec. 16-193 Board of adjustment public hearing requirements.	Removed
Sec. 16-194 Community development director public hearing	5-2(B)(III)(2) Required Notice and 5-2(B)(V) Public Hearing
requirements.	Procedures
Sec. 16-195 County council public hearing requirements.	5-2(B)(V) Public Hearing Procedures
ARTICLE VI CONSTRUCTION IMPROVEMENTS	SECTION 16-5-5 CONSTRUCTION IMPROVEMENTS
Sec. 16-232. Construction phasing plan October 2022 Sec. 16-232 Notification.	(\$-5(A))CONSTRUCTION PHASING PLAN S-5(B) NOTIFICATION



Chapter 16
Development Code Update

# Procedures Summary Table

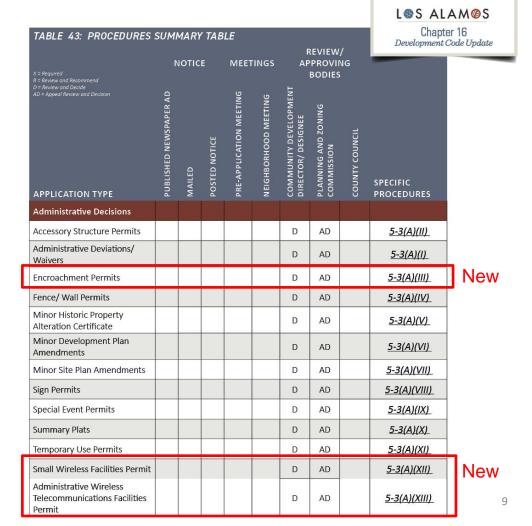




### **Procedures**

#### No substantial changes

- Notice
- Meeting
- Review / approval authorityChanges
- Codified encroachment permits
- Added WTF procedures



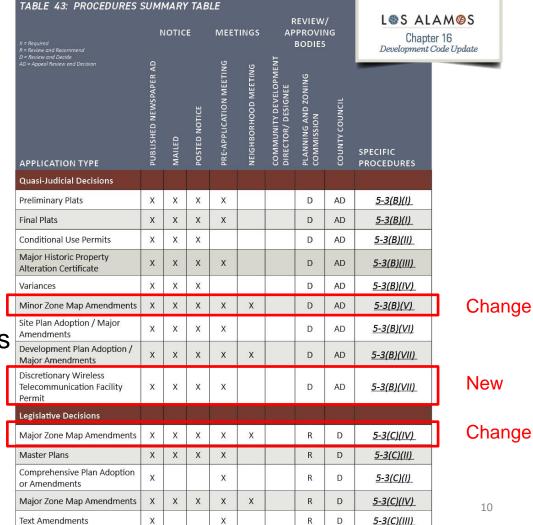
## **Procedures**

#### No substantial changes

- Notice
- Review / approval authority

#### **Changes**

- Added posted signs
- Added neighborhood [ meetings for zone changes
- Differentiated minor vs. major zone changes
- Added WTF procedures
- Add Historic Landmark / District designation



# Review and Decision-Making Bodies



#### No substantial changes

- Authority
- Membership
- Responsibilities

#### **Changes**

- Removed Board of Adjustment
- Moved variance decisions to purview of the Planning and Zoning Commission
- Removed Interdepartmental Review Committee

<u> </u>
5-1(A) Community development department / Community Development Director
5-1(A)(I) Authority
5-1(A)(II) Responsibilities
5-1(B) Planning and Zoning Commission
5-1(B)(I) Authority
5-1(B)(II) Responsibilities
5-1(C) County Council
5-1(C)(I) Authority
5-1(C)(II) Responsibilities

Section 16-5-1 Review and Decision-Making Bodies .....

## **Common Procedures**



#### **No Substantial Changes**

- Code interpretation (Sec. 16-51e)
- Application submittals requirements (Sec. 16-121)
- Calculation of Time Periods

#### Changes

- Administrative deviations
- Notifications
- Neighborhood Meetings
- Public Hearing Procedures
- Expanded Appeals
- Permit and Approval Expirations
- Extensions of Period of Validity

5	-2(B) Common Procedures
	5-2(B)(I) Code Interpretations
	5-2(B)(II) Meeting Requirements
	5-2(B)(III) Notifications
	5-2(B)(IV) Application Submittal Requirements
	5-2(B)(V) Public Hearing Procedures
	5-2(B)(VI) Appeals
	5-2(B)(VII) Calculation of Time Periods
	5-2(B)(VIII) Permit and Approval Expirations
	5-2(B)(IX) Extensions of Period of Validity
	(-)()

Article III - General Application Requirements

## **Administrative Deviations**



#### **Notable Changes:**

- Updates allowable modifications per National Best Practice where strict application of the Code would result in practical difficulty or undue hardship
- Clarified procedures for obtaining / granting
- <u>Can not</u> be applied to neighborhood protection standards
- Deviations beyond these thresholds will be reviewed and decided as Variances LAC Chip16 DC Upda

CODE STANDARD	ALLOWABLE MODIFICATION (MAXIMUM PERCENTAGE)
Lot area, minimum	10
Lot coverage, minimum	10
Setbacks, minimum	15
Building height, maximum	10
Off-street parking spaces, minimum	10
Wall and fence height, maximum	1' maximum
Landscape coverage, minimum	10
Any other numeric standard	10

Modified / clarified from Sec. 16-51.C.6 which allows minor dimensional deviations of 12 inches or less from the provisions of this chapter or a deviation in the number of required off-street parking spaces amounting to one percent or less of the spaces otherwise required.

# LSS ALAMSS Chapter 16 Development Code Update

### **Notifications**

#### **No Substantial Changes**

- Notice content
- Published notice requirements
- Mailed notice requirements

#### **Notable Changes**

 New requirement for sign posting on subject site





# LSS ALAMSS Chapter 16 Development Code Update

#### **New requirements**

- Neighborhood Meetings required for Zone Map Amendments and Development Plan Adoptions/Major Amendments
- Offered to all property owners within 300 ft of the subject property

#### Comp Plan

Neighborhood Land Use Policy 2. Encourage developers to notify and conduct meetings early in the development review process with the neighborhood and to respond to neighborhood concerns



# **Public Hearings**

# LSS ALAMSS Chapter 16 Development Code Update

#### **Notable Changes**

- Re-organization by legislative vs. quasi-judicial
- Establishes Hearing Officer position to assist in the adjudication of quasijudicial hearings, if necessary

Legislative Hearing Requirements including rules for procedures, Planning and Zoning Commission Recommendations, and Council Actions

Quasi-Judicial Hearing Requirements including conduct of quasi-judicial hearings, proceedings of hearings, decisions, and rules regarding ex-parte communication

Article III - General Application Requirements



# **Hearing Officer**

#### **New requirements**

- Allows P&Z or Council the ability to utilize a lawyer to conduct public hearings and make recommendations based on findings of fact and conclusion of law
- Similar bodies are utilized by Santa Fe and Albuquerque

# **Public Hearings**

#### **No Substantial Changes**

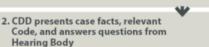
Clarified hearing proceedings

#### **Notable Changes**

Requiring written cross-examination questions during quasi-judicial hearings

#### QUASI-JUDICIAL PUBLIC **HEARINGS**

1. Presiding Officer calls meeting to order



3. Applicant presents their case

**Hearing Body** 

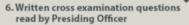


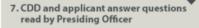
W

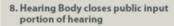
4. Public comment and questions

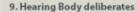


5. Cross examination of applicant and staff by anyone with standing via questions provided in writing









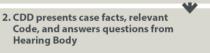


11. Written recommendation or final decision with findings of fact and conclusion of law



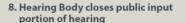
#### **LEGISLATIVE PUBLIC HEARINGS**

1. Presiding Officer calls meeting to order



3. Applicant presents their case





9. Hearing Body deliberates



11. Written recommendation or final decision with findings of fact and conclusion of law

18



# **Appeals**

#### **No Substantial Changes**

- Who hears what appeals
- Time for filing, effect, and notice

#### **Changes**

- Clarified standing
- New requirement for sign posting on subject site
- Clarified appeal criteria

#### 5-2(B)(VI)(4) STANDING REQUIRED TO APPEAL

- 1. Appeals of final actions may be filed by the following persons:
  - A. The owner of the property listed in the application.
  - B. All persons that were required to be mailed notice for the application giving rise to the final action being appealed.
  - C. Any County official acting in their official capacity whose services, properties, facilities, interest, or operations may be adversely affected by the application; or.
  - D. Any person who has a recognized legal interest under New Mexico law.
- For Discretionary Decision and Policy Decisions, as provided in <u>Table 43 Procedures Summary Table</u>, the appellant must have made an appearance of record to have standing to appeal, except in cases where the appellant alleges improper notice.
- 3. An appearance of record can be made through any of the following:
  - A. The initial submittal of the application which is the subject of the appeal.
  - B. The submittal of written comments by the eventual appellant about the subject case submitted to the relevant decision-making body within the deadline for written comments prior to the decision.
  - C. Verbal comments made by the eventual appellant provided at a public hearing about the subject case during the review process before the relevant decision-making body.

# Permit Approval and Expiration

#### **Changes**

- Clearly defines period of validity for all development applications
- Procedures for extending approvals

TYPE OF APPROVAL	PERIOD OF VALIDITY	
Administrative Decisions		
Accessory Structure Permit	1 year	
Administrative Deviations/ Waivers	2 years	
Declaratory Rulings	Does not expire, unless the section(s) of the LAC to which the ruling relates is amended	
Encroachment Permits	2 years	
Fence/ Wall Permits	1 year	
Hillside Development Plans	As stated in development agreement	
Landcape Plans	1 year	
Lighting Plans	1 year	
Minor Development Plan Amendments	2 years	
Minor Site Plan Amendments	2 years	
Sign Permits	1 year	
Special Event Permits	As stated in the Special Event Permit	
Summary Plats	2 years	
Temporary Use Permits	As stated in the Temporary Use Permit	
Wireless Telecommunications Facilities	2 years	
Decisions Requiring a Public Hearing*		
Preliminary Plats	1 year	
Final Plats	Does not expire once timely recorded	
Conditional Use Permits	2 years	
Site Plans	3 years	
Development Plans	3 years	
Major Site Plan Amendments	1 Year or Until Preliminary Plat is approved	
Major Development Plan Amendments	1 Year or Until Preliminary Plat is approved	
Variances	Expires with associated site plan	
Minor Master Plan Approval	3 years	
Policy Decisions		
Major Master Plan Approval		
Comprehensive Plan Adoption and Amendments	Do not expire	
Zone Map Amendments		
Text Amendments		

Aside from site plans, new content



# Discussion around common procedures

# **Specific Development Procedures**



#### **Changes**

- Clarified procedures
- Updated decision criteria

#### **Applicability**

Applicability defines when the procedure is required

#### **Procedures**

Procedures describes the review and approval process and includes a flowchart of the process

#### **Decision Criteria**

Decision Criteria provides the criteria for LAC Chp16 DC Update October 2022 Work Sessio approval and reference to the applicable Development Standards

#### 5-3(A)(VIII) SIGN PERMIT

#### 5-3(A)(VIII)(1) APPLICABILITY

This Section applies to any sign that requires a Sign Permit pursuant to Section 16-5-8.

#### 5-3(A)(VIII)(2) PROCEDURES

- Applications for Sign Permits may be made by the owner or agent of any parcel of property to be affected.
- B. Sign Permit applications shall be submitted to the Community Development Department and shall include all information per the County's Sign Permit Plan Application, including:
  - I. Proof of property ownership.
  - A scaled and dimensioned color drawing of all proposed signs that indicates how it will be constructed.
  - III. A scaled site plan which shall indicate the location of any proposed Permanent Freestanding Signs. Sufficient documentation of compliance with all applicable development standards of <u>Section</u> 16-5-8 Signage is required as well as documentation from a New Mexico Registered Structural Engineer verifying all proposed Permanent Freestanding Signs are designed to



- withstand 90 mph wind, 30 psf snow, and seismic design D loads.
- IV. Building elevations showing the locations and dimensions of any proposed Wall Signs.
- V. Electrical plan for any proposed Electronic Message Center, which includes compliance with Sign Illumination standards of <u>Section 5-8(F)(III)</u>.
- C. The Community Development Department shall intake the application pursuant to the requirements of <u>Section 5-2(B)(IV)</u>.
- D. The Community Development Director, or their designee, shall review the Sign Permit application based on its conformity with the Decision Criteria of Section 5-3(A)(VIII)(3).
- E. If the application complies with the provisions of <u>Section 5-3(A)(VIII)(3)</u>, the Community Development Director, or their designee, shall issue a Sign Permit.

#### 5-3(A)(VIII)(3) DECISION CRITERIA

An application for a Sign Permit shall be approved if it complies with all applicable standards in this Code, in particular <u>Section 16-5-8 Signage</u> and other adopted County regulations.

# **Types of Procedures**



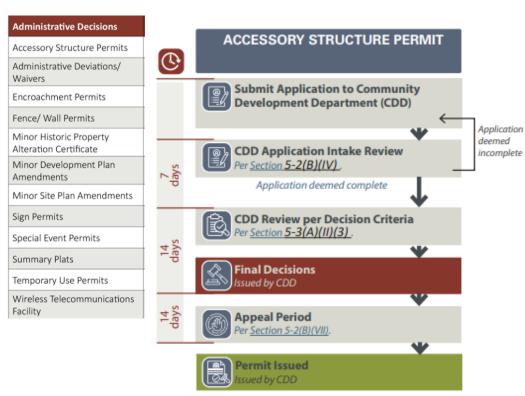
- Legislative Decisions involve a change in land-use policy by the decision-making body that does not concern a single tract <u>- require a public hearing</u>
- Quasi-judicial Decisions involves the use of a discretionary standard, as specified
  in the Development Code, to an application for discretionary development approval
  that is applicable to specific land in common ownership or to an area of land in which
  the predominant ownership is in a single ownership 

   require a public hearing
- Administrative Decisions involve interpretation and application of nondiscretionary standards of the Development Code to an application – do not require a public hearing

# **General Administrative Procedures**



- Pre-application meeting
- Do not require a public meeting

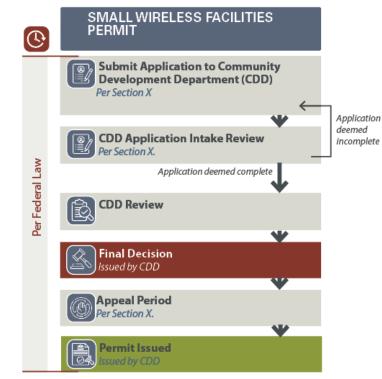


Article III - General Application Requirements / Article IV - Review Criteria



# **Small Wireless Facility Permit**

- 1. This section applies to any application for a Small Wireless Facilities Permit for placement of a small wireless facility in any right-of-way. An applicant may submit a consolidated application for up to 25 small wireless facilities so long as they are all of substantially the same type, and on substantially the same types of structures, however no more than one such consolidated application may be filed within any five businessday period.
- 2. An application is not required for:
- Routine maintenance that does not involve the addition of transmission or related equipment; and
- b. The replacement of a small wireless facility with another small wireless facility that is substantially similar to or the same number, size or smaller in size, and weight and height as long as the wireless provider that owns the wireless facility notifies the County and provides details of the proposed replacement demonstrating the substantial similarity of the replacement at least ten days before the replacement is made.



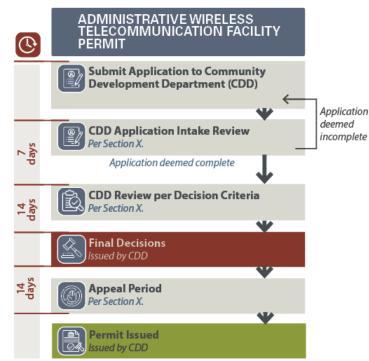
New content

# Administrative Wireless Telecommunication Facility Permit



This section applies to any of the following:

- 1. Collocations on public utility poles
- Collocations on concealed WTFs
- Like-for-like antenna swap outs, back-up generators, and other minor site modifications to existing WTFs
- 4. New towers or antennas in non-residential zone districts



# **Quasi-Judicial Procedures**



- Pre-application meeting
- May require a neighborhood meeting; minor Zone Map Amendment
- Recommendation from CDD
- Require 1 public hearings at P&Z for final decision
- Appeals to Council



Article III - General Application Requirements / Article IV - Review Criteria

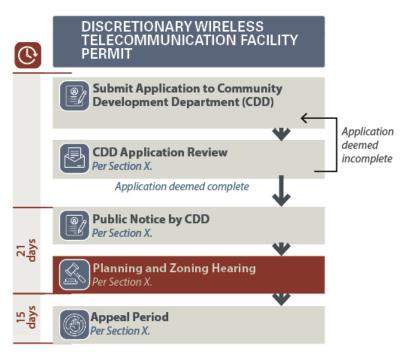
# Discretionary Wireless Telecommunication Facility Permit

LSS ALAMSS

Chapter 16

Development Code Update

Applicability: A tower or antenna that is not otherwise permitted or administratively approved shall be reviewed by the Planning and Zoning Commission



# **Legislative Procedures**

LSS ALAM⊗S

Chapter 16

Development Code Update

- Pre-application meeting
- May require a neighborhood meeting
- Require 2 public hearings; one at P&Z for recommendation and another at Council for final decision
- Appeals to District Court



Article III - General Application Requirements / Article IV - Review Criteria



# **Specific Development Procedures Discussion**



## **Nonconformities**

Buildings or activities that were legal when they were built, but that will not comply with the Development Code

Different Types of "Nonconforming"

- 1. Lots
- 2. Use
- 3. Structure
- 4. Site features (e.g. parking, landscaping, etc.)



## **Nonconformities**

#### **No Substantial Changes**

- Non-conforming lot standards
- Non-conforming use standards
- Non-conforming structure standards

#### Changes

- Clarified maintenance and repair
- Added standards for site features such as landscaping, lighting, triggered at 25% increase of GFA



# **Construction Improvements**

#### No substantial changes

All sections listed to the right

Section 16-5-5 Construction Improvements.	
5-5(A) Construction Phasing Plan	
5-5(B) Notification	
5-5(C) Beginning of Construction	
5-5(D) Developments with Public Improvements	S
5-5(E) Developments with Private Improvement	ts
5-5(F) Escrow Agreement	
5-5(G) Responsibility for Maintenance	
5-5(H) Acceptance	
5-5(I) Monuments	
5-5(J) General Construction Standards	



# Violations, Enforcement, & Penalties

#### No substantial changes

- Authority
- Membership
- Responsibilities
- Filing of complaints

#### **Changes**

Clarified enforcement procedures

Section :	16-5-6 Violations, Enforcement, and Penalties
5-6(A)	Purpose
	Authority to Enforce
5-6(C)	Review of Zoning Compliance
5-6(D)	Enforcement Procedures
	Penalty For Violation Of Code



# Improvement, Violations, Enforcement, & Penalties Discussion